### Presented to:

# **Illinois Chamber of Commerce**

FY 2016 Economic and Revenue Estimate and FY 2017 Revenue Outlook



Presented by:

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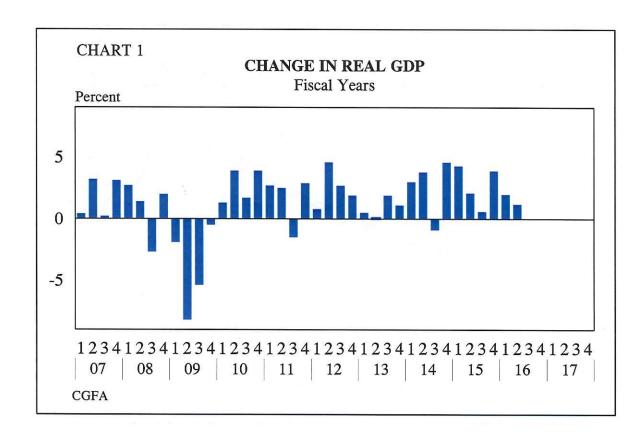
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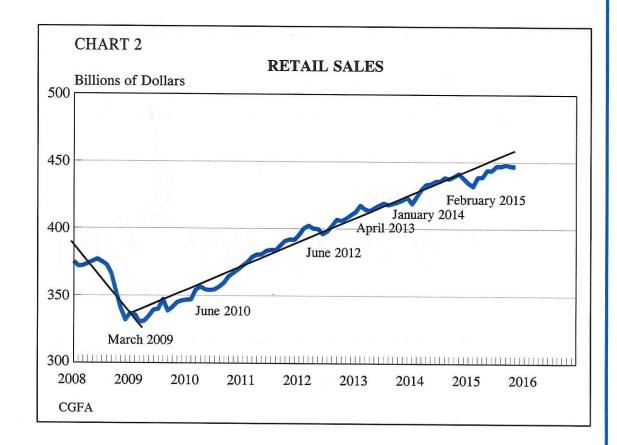
### **CHANGE IN REAL GDP**

- Chart 1 shows quarterly GDP growth for the fiscal years 2007 through 2015.
- As can be seen, growth since the recovery began in the June 2009 growth held in a narrow range of 2% to 2 1/2%. This was well below that of earlier recoveries from recession and the weakest in the post WWII period.
- Moreover growth in 2015 ran at an annual rate of 2.4%, the same rate as in 2014.
- This tepid growth rate seems in conflict with a recovery in the housing market, a surprisingly sharp drop in the unemployment rate, and a surge in auto sales.



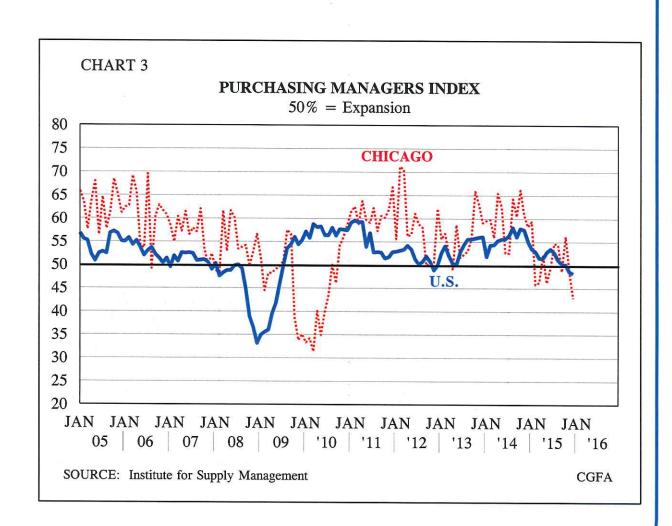
### RETAIL SALES

- To explain the slower recovery it is important to look at the major sectors that make up GDP.
- The consumer accounts for about 70% of GDP spending and, therefore, is critical to growth. The less-than-stellar performance during this recovery helps to explain the slow growth path of the overall economy.
- Retail sales continued to rise but, as shown in Chart 2, for most of the recovery they have been less than robust. For the first 11 months of the year sales were up a modest 2.0%.
- However, excluding strong motor vehicle and parts, the rise was only 0.8% and department store sales were 1.9% lower. And, while all the data are not in, Holiday Sales may have moderated even with a surge in online purchasing, and in the end are likely to have been disappointing. Moreover, other sectors of the economy also appear to be softening.



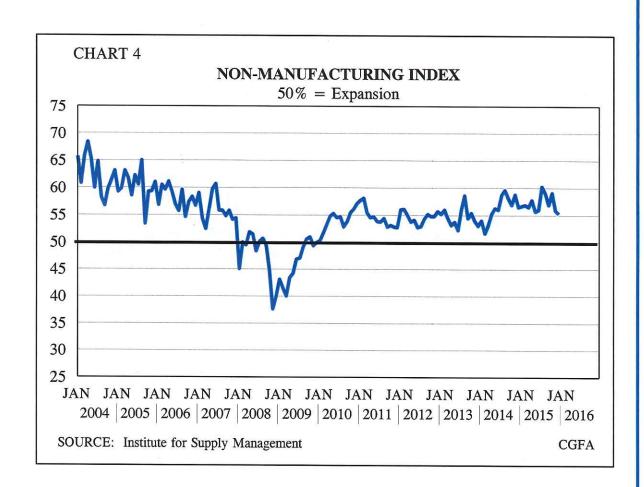
### **PURCHASING MANAGERS INDEX**

- While the consumer accounts for the majority of spending in the economy and has been lethargic, business spending had been expanding, though with some volatility, since shortly after the expansion got under way in mid-2009.
- As Chart 3 shows, the index of manufacturing expanded (with an index number of 50 or more) for 40 consecutive months from August 2009, slightly after the recovery began, to October 2012.
- The sector began to improve again reaching a recent high in November 20014 only to weaken again, with both the National and Chicago measures contracting as 2015 ended.



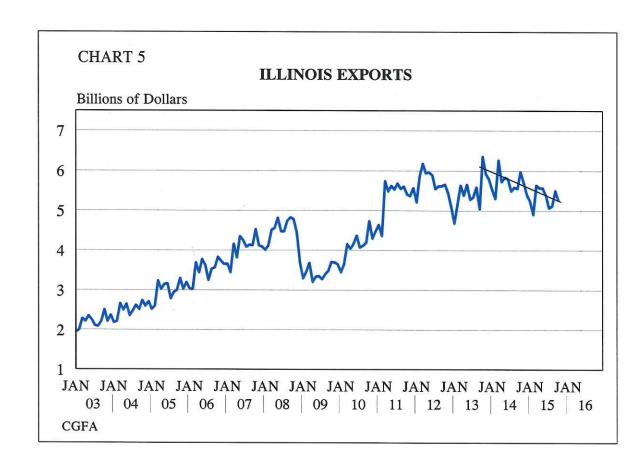
### NON-MANUFACTURING INDEX

- A growing share of business has been in the non-manufacturing, or service sector. Chart 4 takes a look at this growing sector of the economy.
- Economic activity in the service sector, which had contracted for 12 straight months through August 2009, worked its way back to neutral by January 2010 before rising again.
- By July 2015, the index had expanded for 66 consecutive months. It traded in the mid-50s for the first half of 2015, showing little trend, before jumping to 60.3 in July, the highest level reached since June 2007 just prior to the last recession.
- Since then, while still expanding, the index leveled again out again before softening, reaching 55.3 at year end, and the lowest reading since April 2014.



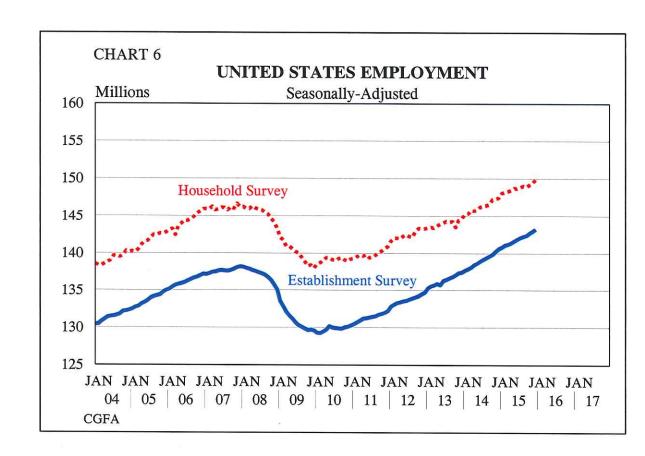
### **ILLINOIS EXPORTS**

- As shown in Chart 5, Illinois export growth, while erratic, have continued to slow since March of 2014 following strong growth in the first three years of the recovery which began in mid-2009
- The softening in exports reflects recessions in much of Europe, which account for about 20% of U.S. exports, reduced growth in China and some of the emerging countries, and a strengthening in the U.S. dollar.
- This affects Illinois as it has been the fifth largest U.S. exporter.



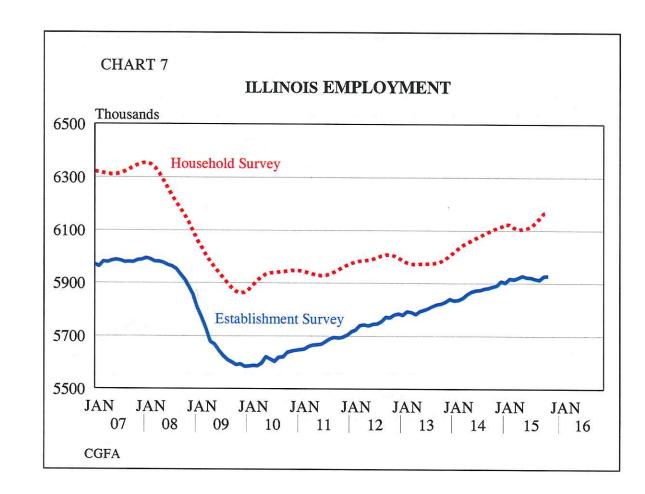
### UNITED STATES EMPLOYMENT

- As shown in Chart 6, United States employment has been rising since its low reached at the end of 2009. All the jobs lost during the last recession had been recovered after 5 years and have been added to since. As this occurred, the business cycle ended its recovery phase and finally began its expansion phase.
- Even while employment growth has continued, however, the labor participation rate remains near its lowest level since 1978.



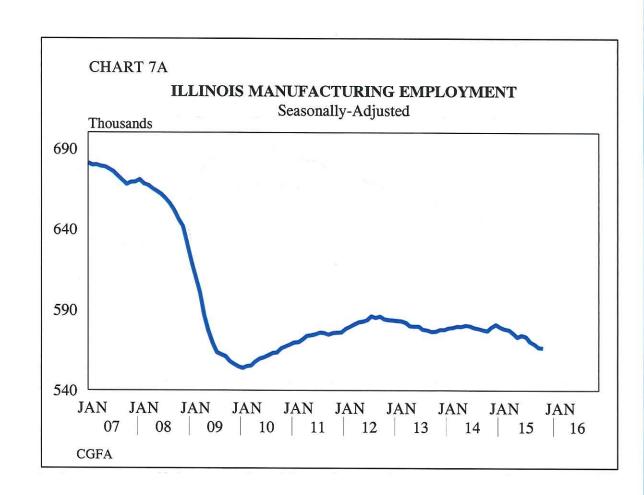
### ILLINOIS EMPLOYMENT

- Like the U.S., Illinois Employment also has shown gains but they have been at a much slower pace as illustrated in Chart 7.
- As mentioned, it took 5 years for U.S. employment to finally recoup all the jobs lost during the 2007 recession.
- In contrast, Illinois never did recoup the job loss during the previous recession before the last recession set in at the end of 2007. As a result Illinois is still in a recovery, rather than expansion, phase of a business cycle.
- Thus, the gap to reach a new high in employment in the current recovery will be more difficult for Illinois.



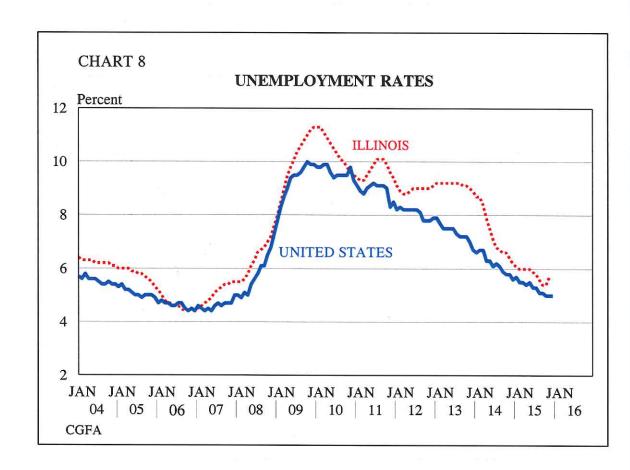
### ILLINOIS MANUFACTURING EMPLOYMENT

- A major weakness in the Illinois employment data reflects the continuing loss of jobs in the manufacturing sector.
- As illustrated in Chart 7A, Illinois has lost 14,500 manufacturing jobs in the first 11 months of 2015, reaching its lowest level since October 2010.
- Moreover, the trend continues downward.



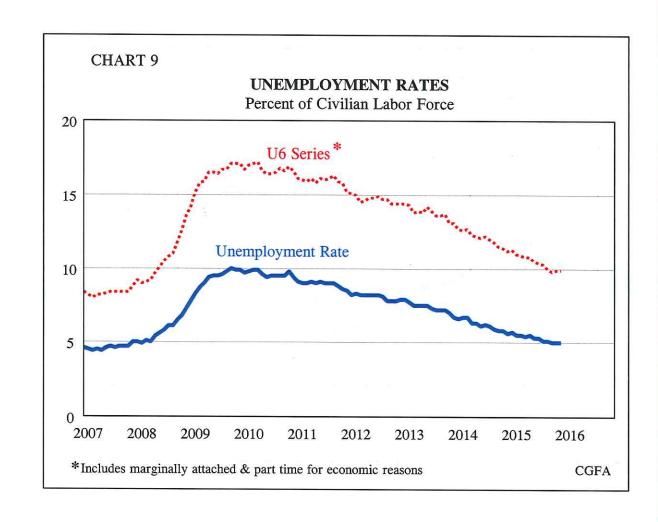
### **UNEMPLOYMENT RATES**

- As shown in Chart 8, as a result of job losses during the recession, the national unemployment rate rose from a low of 4.4% in late 2006 and early 2007 to a high of 10.0% by October 2009.
- In the recovery that began in mid 2009, however, the unemployment rate showed only moderate improvement. By January 2012, the unemployment rate had edged down to 8.2%. However, in ensuing months the rate fell sharply reaching 5.0% in in the final three months of 2015.
- Much of the decline came from people dropping out of the labor force.
- As shown, the unemployment rate in Illinois continues to trail the U.S. Even so, after dropping to 5.4% in September and October, the Illinois rate rose to 5.7% in November.



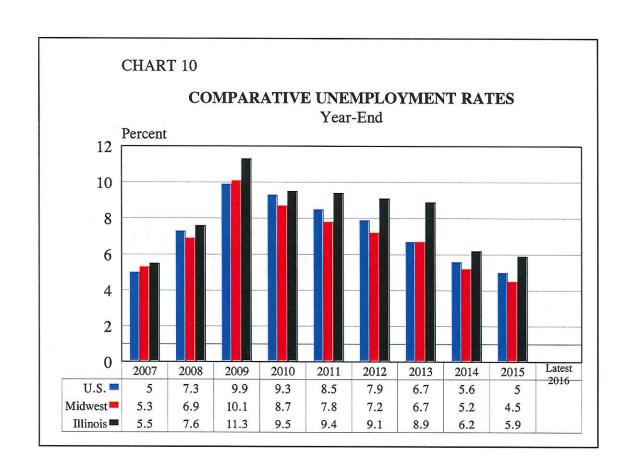
### TWO UNEMPLOYMENT RATES

- Chart 9 shows two measures of unemployment issued by the Department of Labor. The lower line is the rate of those unemployed as a percent of the civilian labor force.
- The upper line shows total unemployed, plus those marginally attached workers plus total employed part time for economic reasons, as a percent of all.
- As shown, the gap between the two widened sharply following the recession that got underway at the end of 2007 and has slowly narrowed during the current recovery that began at mid 2009.
- In December the unemployment rate remained at 5.0% for the third consecutive month whereas the alternative measure held at 9.9% for the second month.



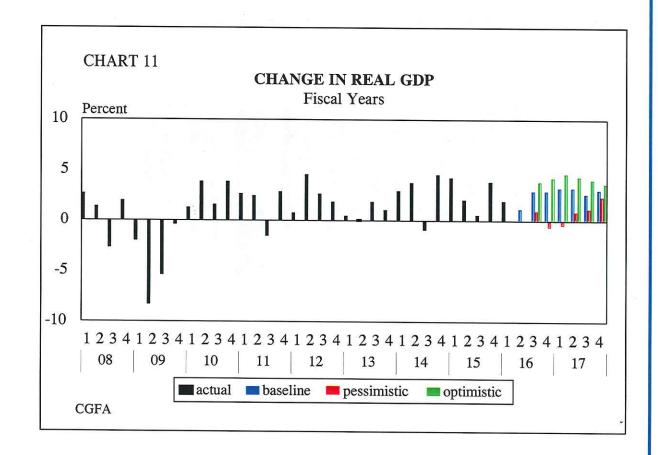
### **COMPARATIVE UNEMPLOYMENT RATES**

- Unemployment rates have not moved in sync in recent years. Chart 10 shows comparative unemployment rates for the nation, Midwest, and Illinois.
- Starting in 2007, prior to the recession at year-end, Midwest and Illinois rates were similar and only slightly higher than the nation.
- Since 2010, unemployment in the Midwest fell below the national rate and this continued through this year in part because manufacturing in the "rust belt" showed resurgence.
- Unemployment in Illinois, however, began to exceed the national and Midwest rates and that gap continued in the latest month.



### **CHANGE IN REAL GDP**

- Chart 11 shows three alternative forecasts of the U.S. economy through FY 2017. The **BASELINE** shows the most likely solution with a 65% chance of occurrence and has the economy continuing to rising moderately through FY 2017.
- A more **OPTIMISTIC** scenario, with a 15% chance of happening shows somewhat stronger economic gains continuing through FY 2017 somewhat stronger than in recent years.
- Finally, a **PESSIMISTIC** scenario, with a 20% chance of occurrence, is shown where the economy stalls, declines for two consecutive quarters, before rising at a slow pace for several quarters, and remaining below the Baseline. This would represent either a mild recession or very sluggish performance.



#### **CHART 12: BASELINE FORECASTS -- JANUARY 2016** (\$ Change from prior year levels) **REAL (2009 \$)** FY 2012 FY 2013 FY 2014 FY 2015 FY 2016 FY 2017 Actual Actual Actual Actual **Estimated** Estimated Gross Domestic Product 2.0 1.4 1.4 3.4 2.2 3.0 Personal Consumption 1.7 1.4 2.1 4.3 3.2 2.9 Durable 6.0 7.1 4.8 6.9 5.8 7.2 Nondurable 0.7 1.2 2.0 2.4 3.0 3.1 Services 1.4 0.6 1.7 2.9 2.4 2.6 Fixed Investment 9.4 5.0 6.2 5.8 2.7 6.1 **Exports** 4.6 2.3 3.7 2.5 0.6 4.4 **Imports** 3.2 3.9 -0.54.9 4.0 6.7 Government -2.6-1.7-2.60.21.6 1.2 Federal -3.0-3.2-5.3-0.71.6 1.5 State & Local -2.3-1.80.0 1.0 1.8 1.2 **OTHER MEASURES** Personal Consumption (Current \$) 4.2 3.0 3.5 4.0 3.5 4.9 Before Tax Profits (Current \$) 9.5 2.8 1.0 3.6 -1.85.2 Unemployment Rate (Average) 8.5 7.7 6.8 5.7 5.0 4.9

CHART 13: ILLINOIS FORECASTS							
Calendar Years	2012 Actual	2013 Actual	2014 Actual	2015 Est.	2016 Est.	2017 Est.	
Real Gross State Product (Mil. 2005 \$)	669,665	663,012	669,378	681,993	693,076	711,008	
% Change	1.7	-1.0	1.0	1.9	1.6	2.6	
Total Employment (Ths)	5,750.6	5,805.1	5,869.4	5,920.2	5,963.1	6,019.9	
% Change	1.3	0.9	1.1	0.9	0.7	1.0	
Population (Ths)	12,877.0	12,887.3	12,878.5	12,859.2	12,856.1	12,868.8	
% Change	0.1	0.1	-0.1	-0.2	0.0	0.1	
Personal Income (Bil \$)	593.0	599.1	613.6	635.5	659.2	689.2	
% Change	4.1	1.0	2.4	3.6	3.7	4.5	
OTHER MEASURES							
Private Housing Starts (Ths)	13.5	14.9	19.3	17.2	21.7	26.3	
Unemployment Rate Avg. %	9.0	8.9	7.0	5.8	5.5	5.6	
SOURCE: Global Insight JANUARY 20	016		La.				

### **CORRECTIVE FY 2015 BUDGETARY ACTION**

On March 26<sup>th</sup> the General Assembly passed HB 317 and HB 318. The Governor signed the bills into law the very next day. The bills served to help close the gap that had developed in the FY 2015 budget via appropriation cuts to most agencies as well as authorizing \$1.318 billion in fund sweeps. As shown below, when the swept funds are added to CGFA's base estimate, total general funds anticipated for FY 2015 totals \$35.417 billion.

CGFA Estimated base FY 2015 general revenues

\$34.099 billion

Approved Fund Sweeps [P.A. 99-0002]

\$ 1.318 billion

TOTAL

\$35.417 billion

(Table below lists the Top 50 out of 106 Fund Sweeps by Largest to Smallest Amount)

Fund	Amount
Road Fund	\$250,000,000
Local Government Tax Fund	\$200,000,000
IL Power Agcy Renewable Energy Resources Fd	\$98,000,000
Insurance Producer Administration Fund	\$70,313,800
Downstate Transit Improvement Fund	\$70,000,000
Motor Fuel Tax Fund	\$50,000,000
State Construction Account Fund	\$50,000,000
State and Local Sales Tax Reform Fund	\$40,000,000
County and Mass Transit District Fund	\$40,000,000
Real Estate License Admin Fund	\$30,000,000
Fund for the Advancement of Education	\$25,000,000
Commitment to Human Services Fund	\$25,000,000
Bank and Trust Company Fund	\$25,000,000
Insurance Financial Regulation Fund	\$23,598,000
Fire Prevention Fund	\$23,000,000
Underground Storage Tank Fund	\$20,000,000
Used Tire Management Fund	\$20,000,000

Fund	Amount
Solid Waste Management Fund	\$15,000,000
Park and Conservation Fund	\$15,000,000
Grade Crossing Protection Fund	\$10,000,000
IL State Medical Disciplinary Fund	\$10,000,000
State Rail Freight Loan Repayment Fund	\$10,000,000
IL Workers' Comp Commission Operations Fd	\$10,000,000
Public Infrastructure Construction Loan Revolving Fund	\$9,000,000
Vehicle Inspection Fund	\$8,000,000
Wireless Service Emergency Fund	\$7,500,000
Trauma Center Fund	\$7,000,000
Registered CPAs' Admin & Disciplinary Fund	\$6,100,000
Motor Vehicle Theft Prevention Trust Fund	\$6,000,000
IL Affordable Housing Trust Fund	\$6,000,000
Natural Areas Acquisition Fund	\$6,000,000
Energy Efficiency Trust Fund	\$6,000,000
Partners for Conservation Fund	\$6,000,000

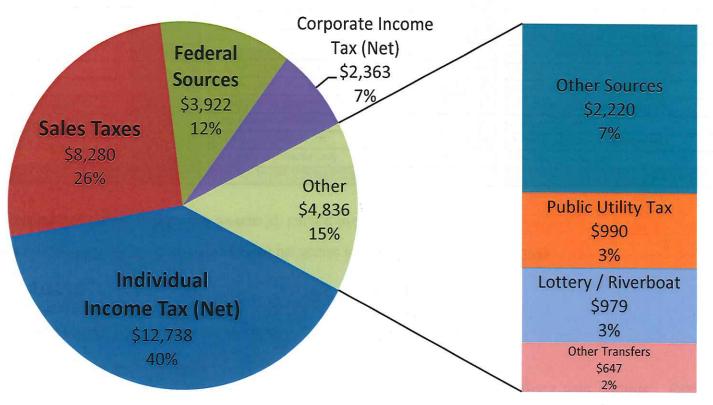
Fund	Amount
State Police Services Fund	\$6,000,000
Teacher Certificate Fee Revolving Fund	\$5,000,000
Agricultural Premium Fund	\$5,000,000
Nursing Dedicated & Professional Fund	\$5,000,000
Securities Investors Education Fund	\$5,000,000
Public Health Special State Projects Fund	\$5,000,000
Metabolic Screening & Treatment Fund	\$5,000,000
Build IL Capital Revolving Loan Fund	\$5,000,000
State Police Vehicle Fund	\$4,000,000
Securities Audit and Enforcement Fund	\$4,000,000
Tobacco Settlement Recovery Fund	\$4,000,000
IL Health Facilities Planning Fund	\$3,746,000
Mental Health Fund	\$3,000,000
ICJIA Violence Prevention Special Projects Fund	\$3,000,000
Renewable Energy Resources Trust Fund	\$3,000,000
Pesticide Control Fund	\$3,000,000
Coal Technology Development Assistance Fund	\$3,000,000

<sup>\*</sup> An additional \$26 million in fund sweeps have passed the Senate and pending the House (SB 274)

# ESTIMATED FY 2016 GENERAL FUNDS REVENUES BY SOURCE

(\$ Millions)

**Estimated Total General Funds Revenues: \$32.139 Billion** 



Excludes Budget Stabilization transfers and other cash flow transfers

### **CGFA 2016 GENERAL FUNDS FORECAST**

Updated CGFA FY 2016 General Funds Forecast  Based on Current Law						
(\$ millions) Revenue Source	FY 2016 July-15	FY 2016 Mar-15	\$ Change			
"Big Three"Personal, Corporate, and Sales Taxes	\$23,381	\$22,937	\$444			
All Other State Sources	\$3,210	\$3,164	\$46			
Transfers In	\$1,626	\$1,630	(\$4)			
Federal Sources	\$3,922	\$4,408	(\$486)			
Total	\$32,139	\$32,139	\$0			

The Commission's FY 2016 estimate presented in March was \$32.139 billion. A review of that estimate [based on current law], including performance over the final third of the fiscal year, FY 2015 actuals, and updated economic measures, indicates that while estimates of certain revenue sources have to be adjusted to some degree, the overall forecast remains unchanged as the competing pressures on that earlier estimate appear to offset each other. A summary of the updated outlook for FY 2016 is shown below, along with a more detailed comparison.

As shown, the outlook for the "Big Three" economically related sources are improved by a net value of \$444 million. While the estimate of sales tax is unchanged, modest adjustments need to be made to the estimates of personal and corporate income taxes based upon FY 2015 performance. However, as discussed in previous briefings, some of that positive performance in final payments is viewed as one-time and is not expected to repeat. Taking that into account, the upward adjustments are being made to reflect slightly better underlying base growth in the year just ended.

- The estimates of all other State sources are revised up \$46 million in total and simply reflect actual FY 2015 base performance of those sources as well as any minor changes in their outlook for the new fiscal year. The estimates of transfers into the general funds have undergone a very minor \$4 million downward adjustment.
- The estimate of federal sources is being revised down \$486 million from the March forecast. The lower figure reflects the assumption that the Federal government will continue to offset what is owed Illinois based on the amount the State owes the Feds related to Medicare premiums under the Medicaid The value of that offset is approximately \$425 program. million. The remaining downgrade in the forecast simply reflects lowered expectation of reimbursable spending and returns the overall estimate near FY 2014 levels. As discussed in more detail in the April monthly briefing, federal sources are governed by appropriation levels, available cash for spending, and what bills are paid by the Comptroller. Add to those considerable variables the additional ambiguity created by the current budget impasse, and forecasting federal sources has become more than challenging.

### ADDITIONAL DISCUSSION OF FY 2016 SOURCE ESTIMATES

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- Gross personal income tax receipts are expected to continue to decline as a full year of lower tax rates are experienced. Underlying that falloff, however, is a continued modest growth rate consistent with projected job and wage trends. In addition to the annualizing effects of the lower tax rate, FY 2016 will also result in a full year of diversions into the aforementioned new funds. [That is in comparison to just 5 months of impact in FY 2015 as current law begins the distribution change February 2015]. So, in total, net personal income tax receipts are expected to decline from \$15.429 billion in FY 2015 to \$12.738 billion, a falloff of \$2.691 billion.
- In similar fashion, corporate income taxes will also experience a full year's effect of lower tax rates. As a result, despite the expectation that underlying growth rates will regain some traction, on a net basis, corporate income tax receipts are expected to fall from \$2.690 billion in FY 2015 to \$2.363 billion in FY 2016.
- Sales tax receipts are expected to moderate from the strong growth being enjoyed in FY 2015, yielding an estimate of \$8.280 billion in FY 2016.
- A drop off of \$210 million is anticipated from the other source category due to the one-time nature of court settlement proceeds received in FY 2015.
- Excluding fund sweeps, overall transfers are expected to decline \$83 million. While lottery transfers should gain \$10 million, that modest uptick will be erased by a decline of \$12 million from riverboat gaming, a \$63 million decline due to no planned Refund Fund transfer, and an expected modest decline in all other miscellaneous transfers into the general funds.
- As mentioned earlier, Federal sources for FY 2016 are extremely difficult to predict. While the estimate may prove too aggressive given the revenue constraints that the State would likely find itself under given current law, the uncertainty at this time to accurately project appropriations, available cash, and actual reimbursable spending, makes any other alternative forecasts equally as unsure.

CGFA UPDATED FY 2016 ESTIMATE vs. FY 2015 ACTUALS  Based on Current Law  (millions)							
	(militons)						
	FY 2016	FY 2015	\$				
Revenue Sources State Taxes	July-2015	<u>Actuals</u>	<b>Difference</b>				
State Taxes							
Personal Income Tax	\$15,173	\$17,682	(\$2,509				
Corporate Income Tax (regular)	\$2,830	\$3,129	(\$299				
Sales Taxes	\$8,280	\$8,030	\$250				
Public Utility (regular)	\$990	\$1,006	(\$16				
Cigarette Tax	\$355	\$353	\$2				
Liquor Gallonage Taxes	\$168	\$167	\$1				
Vehicle Use Tax	\$32	\$32	SO				
Inheritance Tax	\$320	\$333	(\$13				
Insurance Taxes & Fees	\$353	\$353	\$0				
Corporate Franchise Tax & Fees	\$212	\$211	\$1				
Interest on State Funds & Investments	\$25	\$24	\$1				
Cook County Intergovernmental Transfer	\$244	\$244	SO				
Other Sources	\$511	\$693	(\$182				
Subtotal	\$29,493	\$32,257	(\$2,764				
Transfers							
Lottery	\$689	\$679	\$10				
Riverboat transfers and receipts	\$280	\$292	(\$12				
Proceeds from sale of 10th license	\$10	\$10	\$0				
Refund Fund transfer	\$0	\$63	(\$63				
Fund Sweeps	\$0	\$1,284	(\$1,284				
Other	\$647	\$665	(\$18				
Total State Sources	\$31,119	\$35,250	(\$4,131)				
Federal Sources	\$3,922	\$3,330	\$592				
Total Federal & State Sources	\$35,041	\$38,580	(\$3,539				
Nongeneral Funds Distribution:							
Refund Fund							
Personal Income Tax [ 10% '15 & '16]	(\$1,517)	(\$1,769)	\$252				
Corporate Income Tax [14% '15 & 16.5% '16]	(\$467)	(\$439)	(\$28				
Fund for Advancement of Education	(\$459)	(\$242)	(\$217				
Commitment to Human Services Fund	(\$459)	(\$242)	(\$217				
Subtotal General Funds	\$32,139	\$35,888	(\$3,749				
Including FY'15 Interfund Borrowing of \$454m	\$32,139	\$36,342	(\$4,203)				

# FY 2016 - What is Being Spent & What is Left?

What is Being Spent						
Purpose	Amount (\$ in millions)	Requirement				
Pensions payments	\$6,643.6	Continuing appropriation				
Health Insurance subsidies	\$113.0	Continuing appropriation				
Debt service	\$2,137.0	Continuing appropriation				
Transfers to local goverments	\$2,333.8	per various statutes				
Medicaid	\$7,864.1	Liability under current law				
DCFS Services	\$665.8	Consent decree B.H. v. Tate				
Human service programs tied to consent decrees	\$467.1					
State employee salaries	\$4,178.8	Court order				
K-12 funding	\$6,937.9	P.A. 99-0500				
Subtotal	\$31,341.1					

# What is Left...

Purpose	Amount (\$ in millions)	Notes	GA FY 2016 reduction/increase	Notes
Group Insurance	\$1,766.1	Represents 63% of estimated liability	\$601.1	Carried gov intro level
Higher Ed	\$1,939.3	Level to FY 2015	(\$78.0)	6.5% reduction to universities
Remaining K-12 grants	\$52.4	Level to FY 2015		
		Reflects GA FY16 budget, which is most reflective of	7	
Human Services programs and grants	\$3,090.8	liability and includes reductions to distributive grants		
Other state programs and grants	\$167.4	Level to FY 2015	7	
Subt	otal \$7,016.0		_	

Total All \$38,357.1

# ABSENT LEGISLATIVE CHANGES, ONLY MODEST REVENUE GROWTH CAN BE EXPECTED IN FY 2017

- Current expectations for the upcoming fiscal year are fairly modest As the most likely outlook calls for continued growth in the range of 3%. That translates into net revenue growth of the State's largest economic revenue sources (income and sales taxes) of only \$500-\$750 million.
- Most of the other revenue sources experience little if any growth due to fairly stagnant receipts.
- Federal sources are reliant upon reimbursable spending. Due to the current unsettled budgetary situation, its nearly impossible to guess what levels of spending will be approved in the upcoming fiscal year.

### Value of Higher Income Tax Rates

As shown in more detail on the following page, each 1% increase in the current rates for personal and corporate income tax would generate approximately \$4 billion over a full year.

### Other Revenue Ideas Discussed Include:

- HB 4300 proposes to eliminate various tax incentives, create new revenue streams, and redirect current revenue distributions. When coupled with the bill's proposed new tax incentives, it is estimated that approximately \$800-\$900 million would result in FY 2017.
- Some have also discussed taxing services. However, the value of that revenue gain varies greatly and depends on "what services" would be included.
- More fund sweeps and interfund borrowing. The potential exists for similar actions taken in FY 2015 when approximately \$1.3 billion was swept from various funds as well as \$454 million of interfund borrowing.

### **FY 2016 Impact of Changing Income Tax Rates**

#### \$ in billions

Difference

Values are net revenues (removes amounts to Refund Fund at current rates) but does not remove revenues for the Fund for Advancement of Education and the Commitment to Human Services Fund

	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
0.25% Increase	4.00%	\$14.042	5.50%	\$2.396	\$16.437
Difference	0.25%	\$0.386	0.25%	\$0.033	\$0.419
	2100	NO SZENCH			
L	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
0.5% Increase	4.25%	\$14.427	5.75%	\$2.429	\$16.856
Difference	0.50%	\$0.771	0.50%	\$0.066	\$0.837
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
1% Increase	4.75%	\$15.198	6.25%	\$2.494	\$17.692
Difference	1.00%	\$1.543	1.00%	\$0.131	\$1.674
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
Increase to Prev. Rates	5.00%	\$15.584	7.00%	\$2.592	\$18.175
Difference	1.25%	\$1.928	1.75%	\$0.229	\$2,157

Tax Rate Change on January 1, 2016\*

	Tax Ro	ite Change on Jul	y 1, 2016		The lates to
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
0.25% Increase	4.00%	\$13.656	5.50%	\$2.363	\$16.019
Difference	0.25%	\$0.000	0.25%	\$0.000	\$0.000
-	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
0.5% Increase	4.25%	\$13.656	5.75%	\$2.363	\$16.019

1					
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
1% Increase	4.75%	\$13.656	6.25%	\$2.363	\$16.019
Difference	1 00%	\$0,000	1.00%	\$0,000	\$0,000

\$0.000

	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.656	5.25%	\$2.363	\$16.019
Increase to Prev. Rates	5.00%	\$13.656	7.00%	\$2.363	\$16.019
Difference	1.25%	\$0.000	1.75%	\$0.000	\$0,000

<sup>\*</sup> The values shown would be the impact if the tax change took place on January 1, 2016. Since we are past this date, it is assumed that a new tax rate would be allowed to be retroactive to January 1, 2016. If this happens, some withholding taxes will have already been processed at the previous tax rate. Payments to make up this tax rate discrepancy in these withholding payments would likely be made up as final payments during the April 2017 filing period, likely impacting FY 2017 instead of FY 2016. The amount that would be pushed into FY 2017 due to this retroactive action is not known as it would depend on the date that the tax change is signed into law, which is unknown.

### **FY 2017 Impact of Changing Income Tax Rates**

### \$ in billions

Values are net revenues (removes amounts to Refund Fund at current rates) but does not remove revenues for the Fund for Advancement of Education and the Commitment to Human Services Fund

	Tax Rate	e Change on Janu	ary 1, 2016		
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.955	5.25%	\$2.387	\$16.34
0.25% Increase	4.00%	\$14.862	5.50%	\$2.489	\$17.35
Difference	0.25%	\$0.907	0.25%	\$0.102	\$1.00
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.955	5.25%	\$2.387	\$16.34
0.5% Increase	4.25%	\$15.769	5.75%	\$2.591	\$18.36
Difference	0.50%	\$1.814	0.50%	\$0.204	\$2.01
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.955	5.25%	\$2.387	\$16.34
1% Increase	4.75%	\$17.584	6.25%	\$2.796	
	4.75% 1.00%	\$17.584 \$3.630			\$20.386 \$4.038
1% Increase Difference		10.000000000000000000000000000000000000	6.25%	\$2.796	\$20.38
Difference	1.00%	\$3.630	6.25% 1.00%	\$2.796 \$0.408	\$20.380 \$4.03
	1.00% PIT Rate	\$3.630 PIT Revenues	6.25% 1.00% CIT Rate	\$2.796 \$0.408	\$20.38 \$4.03 Combined

	Tax Ro	ite Change on Jul	y 1, 2016		
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.955	5.25%	\$2.387	\$16.342
0.25% Increase	4.00%	\$14.794	5.50%	\$2.472	\$17.266
Difference	0.25%	\$0.840	0.25%	\$0.084	\$0.924
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.955	5.25%	\$2.387	\$16.342
0.5% Increase	4.25%	\$15.635	5.75%	\$2.556	\$18.190
Difference	0.50%	\$1.680	0.50%	\$0.168	\$1.849
	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	Combined
Current Law	3.75%	\$13.955	5.25%	\$2.387	\$16.342
1% Increase	4.75%	\$17.315	6.25%	\$2.723	\$20.038
Difference					
	1.00%	\$3.361	1.00%	\$0.336	\$3.696
	1.00% PIT Rate	\$3.361 PIT Revenues	1.00% CIT Rate	\$0.336 CIT Revenues	1.4.00000000000000000000000000000000000
Current Law					\$3.696
Current Law Increase to Prev. Rates	PIT Rate	PIT Revenues	CIT Rate	CIT Revenues	\$3.696 Combined

### GENERAL FUNDS BUDGET PLAN -- FY 2010 to FY 2016 GOMB

(\$ Millions)

		(4.5)	Illions)							
										Governor's
	Actuals	Actuals	Actuals	Actuals	Actuals	Enacted	"Auto Pilot"	Revised	"Auto Pilot"	Introduced
	June-10	June-11	June-12	June-13	Feb-15	July-14	Feb-15	Feb-15	Feb-15	Feb-15
ICOVEN	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2015	FY 2015	FY 2016	FY 2016
Revenues [GOMB]	\$27,366	\$30,163	\$33,620	\$36,363	\$36,758	\$35,763	\$34,069	\$34,069	\$32,049	\$32,0
	GOMB	GOMB	GOMB	GOMB	GOMB	GOMB	GOMB	GOMB	GOMB	GOMB
Appropriations*	\$26,354	\$25,845	\$25,447	\$25,741	\$26,158	\$25,446	\$25,446	\$25,446	\$27,028	\$23,9
Supplemental							\$556	\$556	\$0	
less unspent approp	(\$896)	(\$350)	(\$374)	(\$556)	(\$667)	(\$334)	(\$950)	(\$950)	(\$251)	(\$6
Net Approp Spending	\$25,458	\$25,495	\$25,073	\$25,185	\$25,491	\$25,112	\$25,052	\$25,052	\$26,777	\$23,3
ension Contributions	\$3,466	\$3,680	\$4,135	\$5,107	\$5,989	\$6,046	\$6,059	\$6,059	\$6,822	\$4,4
Savings from Pension Stabilization		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	_
Statutory Transfers Out		***	= "	P: 1 = = =			- Ma		2 =	
approx. Legislatively Required Transfers	\$1,067	\$2,399	\$2,473	\$2,840	\$2,963	\$2,377	\$2,385	\$2,385	\$2,482	\$1,5
Pension Obligation Bond Debt Service	\$564	\$1,667	\$1,607	\$1,552	\$1,655	\$1,503	\$1,502	\$1,502	\$1,419	\$1,4
Debt Service transfer for Capital Projects	\$670	\$540	\$453	\$551	\$603	\$717	\$689	\$689	\$710	\$7
Debt Service on FY10 Medicaid Borrowing	\$63	\$189	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Property Taxpayers Relief Fund		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Interfund Borrowing Repayments/BSF	\$0	\$0	\$356	\$132	\$0	\$0	\$0	\$0	\$0	
Total Transfers Out	\$3,304	\$4,795	\$4,889	\$5,075	\$5,221	\$4,597	\$4,576	\$4,576	\$4,611	\$3,70
Total Operating Spending and Transfers Out	\$32,228	\$33,970	\$34,097	\$35,367	\$36,701	\$35,755	\$35,687	\$35,687	\$38,210	\$31,4
<b>Operating Deficit</b> (Surplus)	(\$4,862)	(\$3,807)	(\$477)	\$996	\$57	\$8	(\$1,618)	(\$1,618)	(\$6,161)	\$50
Short-term Borrowing	\$1,250	\$1,300	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Repay of Short-term Borrowing [w/ interest]	(\$2,276)	(\$1,322)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Pension Obligation Bonds	\$3,466	\$3,680	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Tobacco Liquidation \$1.2b/Interfund borrow \$1.0b	\$0	\$1,250	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Interfund Borrowing (per Emergency Budget Act)		\$496	: \$0	\$0	\$0	\$0	\$0	\$0	\$0	
Repayment Inter-fund borrowing		(\$10)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Budget Stabilization Fund Repayment	b =	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Voucher Payment Notes		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Proposed FY'11 GO Restucturing Bond	-	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Fiscal Emergency Budget Actions	-	\$0	\$0	\$0	\$0	\$0	\$0	\$1,618	- 50	
Budget Deficit (Surplus)	(\$2,422)	\$1,587	(\$477)	\$996	\$57	\$8	(\$1,618)	\$0	(\$6,161)	\$50
Budgetary Basis to Begin Year	(\$3,673)	(\$6,095)	(\$4,508)	(\$5,023)	(\$3,989)	(\$4,049)	(\$3,932)	(\$3,932)	(\$5,550)	(\$3,93
Budget Deficit at End of Year	(\$6,095)	(\$4,508)	(\$4,985)	(\$3,989)	(\$3,932)	(\$4,041)	(\$5,550)	(\$3,932)	(\$11,711)	(\$3,42

<sup>\*</sup> Source: GOMB-- FY 2016 Budget Book, Official Statements, and provided information.

<sup>\*\*</sup> Sum totals may not add due to rounding

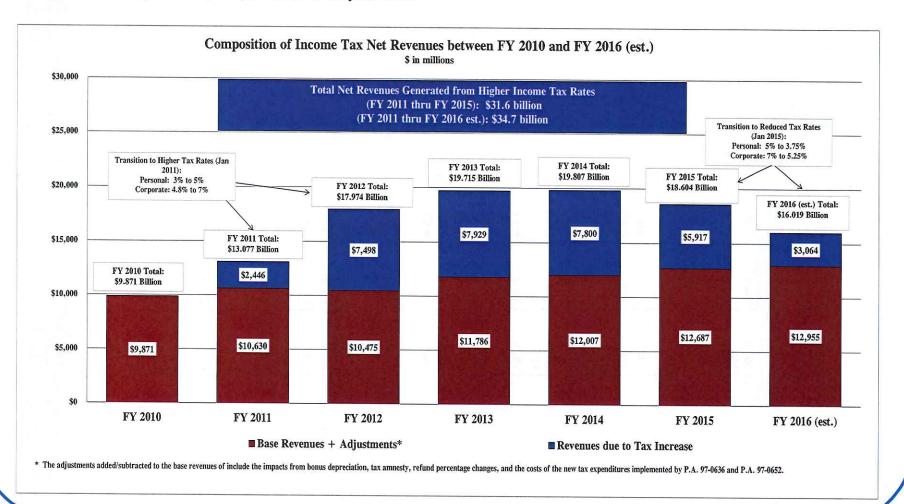
	Action	Articol Lecture (40)	Covocat	Possesse	Tours of
(\$ in Millions)	2015	2016	2017	2018	2019
RESOURCES					
State Sources: Revenues					
Net Individual Income Taxes	15,433	12,301	12,618	13,091	13,613
Net Corporate Income Taxes	2,686	2,242	2,341	2,425	2,503
Sales Taxes	8,030	8,205	8,390	8,620	8,840
Public Utility Taxes	1,006	226	928	940	922
All Other Taxes	2,421	2,133	2,135	2,137	2,139
Total State Sources: Revenues	29,576	25,858	26,442	27,214	28,016
State Sources: Transfers In	r	î	ř	ı	1
Lottery	829	969	710	724	739
Riverboat Gaming Taxes	292	273	276	278	281
Other Transfers	727	692	692	692	692
Fund Reallocations	1,284	•	i	1	1
Total State Sources	32,557	27,519	28,120	28,908	29,728
Federal Sources	3,331	4,408	4,452	4,497	4,542
TOTAL REVENUES	35,888	31,927	32,572	33,405	34,270
Cash Flow Resources					
Inter Fund Borrowing	454	•	•	1	I
GRAND TOTAL RESOURCES	36,342	31,927	32,572	33,405	34,270
EXPENDITURES					
1. Education	8,504	8,143	8,290	8,440	8,593
K-12 Education	6,555	6,572	6,703	6,838	6,974
Higher Education	1,950	1,571	1,587	1,603	1,619
2. Economic Development	104	63	64	65	99
3. Public Safety	1,619	1,619	1,652	1,685	1,718
4. Human Services	5,407	4,936	5,034	5,135	5,238
5. Healthcare	7,178	7,997	8,291	8,664	9,078
6. Environment and Culture	29	54	55	22	26
7. Government Services	2,873	2,876	2,907	2,977	3,050
Group Health Insurance	1,565	1,650	1,708	1,768	1,829
Government Services	1,308	1,226	1,199	1,210	1,220
8. Pensions	6,047	6,631	6,930	7,103	7,233
K-12 Education Pensions	3,413	3,743	3,986	4,096	4,178
State Universities' Pensions	1,347	1,411	1,482	1,517	1,543
State Employees' Pensions	1,286	1,477	1,462	1,490	1,512
9. Below the line adjustments					6
Unspent Appropriations (Salvage)	(1,024)	(251)	(255)	(260)	(265)
Total Operating Budget	30,775	32,068	32,967	33,864	34,766
Statutory Transfers Out	2,489	2,405	2,460	2,531	2,605
Debt Service: Capital & POBs <sup>1</sup>	2,094	2,080	2,292	2,309	1,923
Repay Interfund Borrowing	1	1	454	ì	ï
Total Additional Expenditures	4,583	4,485	5,206	4,840	4,528
GRAND TOTAL EXPENDITURES	35,358	36,553	38,173	38,704	39,294
Comptroller Budgetary Basis Adjustments <sup>2</sup>	47				
General Funds Budgetary Surplus/(Deficit)	1.031	(4.626)	(5.601)	(5.300)	(5.024)
End of Elecal Voar Backlog of Bills	4 403	9000	14 631	10 030	24 055
Ello Ol riscal Teal Dacklog Ol Dills					

STATE OF ILLINOIS

<sup>&</sup>lt;sup>1</sup> Includes only bonds issued through January 2016
<sup>2</sup> Adjustments include Prior Year Adjustments and Transfers Due to General Funds
All projected revenues and expenditures are subject to change during the budget development process.

## **HIGHLIGHTS OF 96-1496 (INCOME TAX INCREASE)**

- Increase Individual Income Tax Rate. Increases the personal income tax rate from 3% to 5% in tax year 2011; to 3.75% in tax year 2015; and, to 3.25% in tax year 2025.
- Increase Corporate Income Tax Rate. Increases the corporate income tax rate from 4.8% to 7% in tax year 2011; to 5.25% in tax year 2015; and, to 4.8% in tax year 2025.



### FY 2016-FY 2017 PENSION PAYMENT INCREASE

FY 2017	Estimated Pension Appropriation by Fund
	(\$ in Millions)

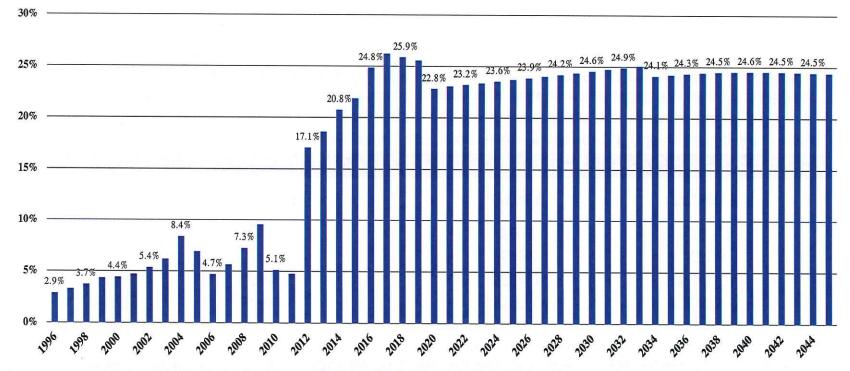
System	GRF	<b>Other State Funds</b>	Total*
TRS	3,986.6	\$0.0	\$3,986.6
SURS	1,481.9	\$190.0	\$1,671.9
SERS	1,363.3	\$734.1	\$2,097.4
GARS	21.7	\$0.0	\$21.7
JRS	131.3	\$0.0	\$131.3
Total	\$6,984.8	\$924.1	\$7,908.9

<sup>\*</sup> The amounts shown above in the "Total" column reflect the State systems' preliminary FY 2017 certification pursuant to P.A. 97-0694, the State Actuary Law. This chart is meant to be an estimate only insofar as the FY 2017 appropriation by fund is concerned. SERS 2017 estimated appropriation includes a total of \$82.97 million in 2003 POB debt service. Of this amount, according to SERS, \$53.93 millions comes from GRF and \$29.04 million comes from OSF. The SERS "Other State Funds" amount is based upon an assumption that 65% of SERS' FY 2017 appropriation will come from GRF, while 35% will come from Other State Funds. The SURS "Other State Funds" amount assumes that SURS will receive an FY 2017 appropriation from the State Pension Fund in the same amount that SURS is expected to receive from the State Pension Fund in FY 2016. SURS' historical appropriation from the State Pension Fund varies from year to year.

Total FY 2016 Pension Appropriation: \$ 7,617.3 Million Total FY 2017 Pension Appropriation: \$ 7,908.9 Million Total Increase, FY 17 over FY 16: \$ 291.6 Million

## GRF PENSION COST AS A PERCENTAGE OF TOTAL GENERAL FUNDS

# GRF Pension Cost as a Percentage of Total General Funds Current Law FY 1996 - FY 2045 (Projected)



Notes: All future projections of State pension contributions come from the <u>Retirement System Actuaries</u>.

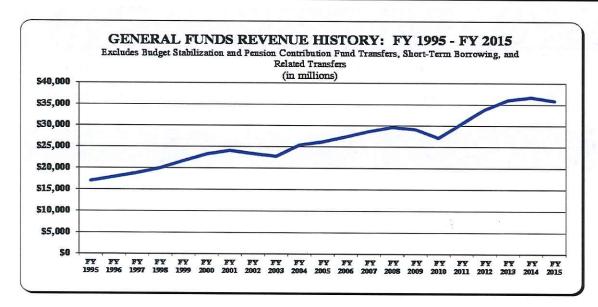
Only the <u>GRF portion of the regular pension appropriation plus pension bond debt service</u> is shown here.

GRF FY 2016-2045 projections provided by CoGFA's revenue staff.

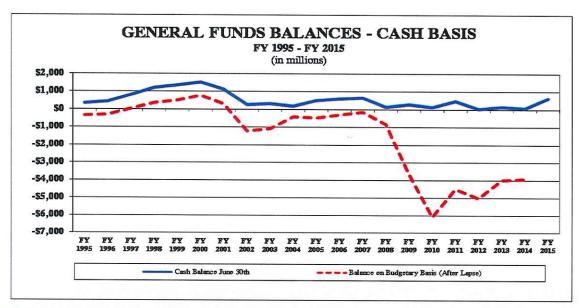
Approximately 65% of SERS' total annual appropriation is assumed to come from GRF while the rest comes from other State Funds not shown here.

FY 2010 and FY 2011 amount do not reflect the pension bond/note proceeds pursuant to P.A. 96-0043 and P.A. 96-1497.

# **GENERAL FUNDS BALANCE INFORMATION**



	General Funds	Annual S Change	% Change
	(in m	illions)	
FY 1995	\$17,002	\$1,416	9.1%
FY 1996	\$17,936	S934	5.5%
FY 1997	\$18,854	S918	5.1%
FY 1998	\$19,984	\$1,130	6.0%
FY 1999	\$21,674	\$1,690	8.5%
FY 2000	\$23,250	\$1,576	7.3%
FY 2001	\$24,106	S856	3.7%
FY 2002	\$23,379	-\$727	-3.0%
FY 2003	\$22,786	-\$593	-2.5%
FY 2004	\$25,428	\$2,642	11.6%
FY 2005	\$26,160	S732	2.9%
FY 2006	\$27,359	\$1,199	4.6%
FY 2007	\$28,640	\$1,281	4.7%
FY 2008	\$29,659	\$1,019	3.6%
FY 2009	\$29,144	-S515	-1.7%
FY 2010	\$27,090	-\$2,054	-7.0%
FY 2011	\$30,488	\$3,398	12.5%
FY 2012	\$33,797	\$3,309	10.9%
FY 2013	\$36,064	\$2,267	6.7%
FY 2014	\$36,718	S654	1.8%
FY 2015	\$35,888	-\$830	-2.3%



	Cash Balance June 30th	Lapse Spending	Balance on Budgetary Basis (After Lapse)
FY 1995	\$331	S672	(\$341)
FY 1996	\$426	S718	(\$292)
FY 1997	\$806	S761	\$45
FY 1998	\$1,202	S846	\$356
FY 1999	\$1,351	\$848	\$503
FY 2000	\$1,517	\$740	\$777
FY 2001	\$1,126	\$826	\$300
FY 2002	\$256	\$1,476	(\$1,220)
FY 2003	\$317	\$1,411	(\$1,094)
FY 2004	\$182	\$592	(\$410)
FY 2005	\$497	\$971	(\$474)
FY 2006	\$590	\$881	(\$291)
FY 2007	\$642	\$777	(\$135)
FY 2008	\$141	\$975	(\$834)
FY 2009	\$280	\$3,953	(\$3,673)
FY 2010	\$130	\$6,224	(\$6,094)
FY 2011	\$469	\$4,976	(\$4,507)
FY 2012	\$40	\$5,064	(\$5,024)
FY 2013	\$154	\$4,142	(\$3,988)
FY 2014	\$74	\$4,005	(\$3,931)
FY 2015	\$621	N/A	N/A

DETAILED GENE	RAL FUND	SKEVEN			2007 - FY	2015 &	FY 2016	Estimate	ed]	
			(\$ Mil	A to Traff with A					P. F. L.	<b>E</b> & E
	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	CGFA
Barrania Carran	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	July-15
Revenue Sources	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2010
State Taxes										
Personal Income Tax	\$10,424	\$11,187	\$10,219	\$9,430	\$12,301	\$17,000	\$18,323	\$18,388	\$17,682	\$15,17
Corporate Income Tax (regular)	2,121	2,201	2,073	1,649	2,277	2,983	3,679	3,640	3,129	2,83
Sales Taxes	7,136	7,215	6,773	6,308	6,833	7,226	7,355	7,676	8,030	8,28
Public Utility Taxes (regular)	1,131	1,157	1,168	1,089	1,147	995	1,033	1,013	1,006	99
Cigarette Tax	350	350	350	355	355	354	353	353	353	3:
Liquor Gallonage Taxes	156	158	158	159	157	164	165	165	167	10
Vehicle Use Tax	33	32	27	30	30	29	27	29	32	5
Inheritance Tax (Gross)	264	373	288	243	122	235	293	276	333	32
Insurance Taxes and Fees	310	298	334	322	317	345	334	333	353	3:
Corporate Franchise Tax & Fees	193	225	201	208	207	192	205	203	211	2
Interest on State Funds & Investments	204	212	81	26	28	21	20	20	24	
Cook County Intergovernmental Transfer	307	302	253	244	244	244	244	244	244	2
Other Sources	449	442	418	<u>431</u>	<u>404</u>	<u>399</u>	<u>462</u>	<u>585</u>	693	5
Subtotal	\$23,078	\$24,152	\$22,343	\$20,494	\$24,422	\$30,187	\$32,493	\$32,925	\$32,257	\$29,4
Fransfers							<sup>(6)</sup>	7,61	8 5	10 15
Lottery	622	657	625	625	632	640	656	668	679	6
Gaming Fund Transfer [and related]	685	564	430	431	324	413	360	331	302	2
Other	939	679	538	828	1,226	885	688	1,113	2,012	6
Total State Sources	\$25,324	\$26,052	\$23,936	\$22,378	\$26,604	\$32,125	\$34,197	\$35,037	\$35,250	\$31,1
Federal Sources	\$4,703	\$4,815	\$6,567	\$5,920	\$5,386	\$3,682	\$4,154	\$3,903	\$3,330	\$3,9
Total Federal & State Sources	\$30,027	\$30,867	\$30,503	\$28,298	\$31,990	\$35,807	\$38,351	\$38,940	\$38,580	\$35,04
Nongeneral Funds Distribution:			***************************************		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,	400,510	450,500	Ψ35,0
Refund Fund										
Personal Income Tax	(\$1,016)	(\$867)	(\$996)	(\$919)	(\$1,076)	(\$1,488)	(\$1,785)	(\$1,746)	(\$1,769)	(\$1,5)
Corporate Income Tax	(371)	(341)	(363)	(289)	(426)	(522)	(502)	(476)	(439)	(4)
Fund for Advancement of Education	o o	o´	0	0	0	0	0	0	(242)	(4:
Commitment to Human Services Fund	0	0	0	0	0	0	0	0	(242)	(4:
Subtotal General Funds	\$28,640	\$29,659	\$29,144	\$27,090	\$30,488	\$33,797	\$36,064	\$36,718	\$35,888	\$32,1.
Change from Prior Year	\$1,281	\$1,019	(\$515)	(\$2,054)	\$1,344	\$3,309	\$2,267	\$654	(\$830)	(\$3,74
Percent Change	4.7%	3.6%	-1.7%	-7.0%	4.6%	10.9%	6.7%	1.8%	-2.3%	-10
Short-Term Borrowing	\$900	\$2,400	\$2,400	\$1,250	\$1,300	\$0	\$0	\$0	\$454	1
FY'13/14 Backlog Payment Fund Transfer	\$0	\$0	\$0	\$0	\$0	\$0	\$264	\$50	\$0	
Tobacco Liquidation Proceeds	\$0	\$0	\$0	\$0	\$1,250	\$0	\$0	\$0	\$0	
IPF and HHSMTF Transfers	\$456	\$1,503	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
Budget Stabilization Fund Transfer	\$276	\$276	\$576	\$1,146	\$535	\$275	\$275	\$275	\$275	\$2
Pension Contribution Fund Transfer	\$0	\$0	\$0	\$843	\$224	\$0	\$0	\$273	\$275	175
Total General Funds	\$30,272	\$33,838	\$32,120	\$30,329	\$33,797	The second second				622.4
Change from Prior Year	\$1,637	\$3,566				\$34,072	\$36,603	\$37,043	\$36,617	\$32,4
Percent Change	5.7%		(\$1,718)	(\$1,791)	\$1,677	\$275	\$2,531	\$440	(\$426)	(\$4,20
SOURCE: CGFA	5.1%	11.8%	-5.1%	-5.6%	5.2%	0.8%	7.4%	1.2%	-1.2%	-11.5

	ALL API	PROPRIA	TED FUN	DS REVI	ENUE FY	2006 to F	Y 2016	PARTY.		0.000	127 Att
			(\$ mi	llions)							
	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	Mar-15	Mar-15
	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	Estimate	Estimate
REVENUE SOURCES	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016
State Sources											
CASH RECEIPTS:											
Personal Income Tax (gross)	\$9,568	\$10,425	\$11,187	\$10,219	\$9,430	\$12,302	\$17,000	\$18,324	\$18,388	\$16,992	\$14,76
Corporate Income Tax (gross)	\$1,784	\$2,120	\$2,201	\$2,073	\$1,649	\$2,285	\$2,983	\$3,679	\$3,640	\$3,020	\$2,70
Sales Taxes	\$8,425	\$8,603	\$8,733	\$8,216	\$7,752	\$8,400	\$8,851	\$9,054	\$9,451	\$9,863	\$10,19
Short-Term Borrowing	\$1,000	\$900	\$2,400	\$2,400	\$1,500	\$1,300	\$0	\$0	\$0	\$0	9
Fund Transfers	\$1,590	\$1,649	\$1,619	\$1,725	\$1,576	\$1,396	\$2,366	\$2,689	\$2,322	\$2,589	\$2,05
State Employees Retirement System	n/a	\$1,262	\$1,358	\$1,316	\$1,258	\$1,566	\$1,764	\$1,875	\$2,136	\$2,070	\$2,11
Corporate Personal Property Replacement Taxes	\$1,442	\$1,651	\$1,693	\$1,487	\$1,192	\$1,537	\$1,460	\$1,690	\$1,657	\$1,585	\$1,62
Health Care Provider Assessment Fees & Taxes	\$890	\$1,529	\$2,189	\$1,724	\$1,575	\$1,635	\$1,677	\$1,656	\$2,413	\$1,942	\$1.95
Public Utility Taxes	\$1,595	\$1,666	\$1,713	\$1,741	\$1,666	\$1,691	\$1,584	\$1,564	\$1,498	\$1,471	\$1,45
Motor Vehicle & Operators Licenses	\$1,296	\$1,288	\$1,302	\$1,302	\$1,370	\$1,494	\$1,498	\$1,462	\$1.511	\$1,555	\$1.58
Lottery Tickets & Licenses	\$984	\$960	\$997	\$991	\$1,074	\$1,104	\$1,502	\$1,388	\$1,341	\$1,400	\$1,19
Motor Fuel Tax (gross)	\$1,477	\$1,484	\$1,369	\$1,499	\$1,371	\$1,347	\$1,324	\$1,292	\$1,326	\$1,326	\$1,3
Cigarette Taxes	\$640	\$639	\$614	\$582	\$582	\$588	\$606	\$856	\$860	\$843	\$8:
Riverboat Gambling Taxes & Fees	\$817	\$813	\$688	\$553	\$532	\$458	\$611	\$579	\$533	\$515	\$5
Revolving Funds	\$495	\$515	\$563	\$505	\$526	\$565	\$617	\$544	\$595	\$540	\$5
Insurance Tax & Fees	\$393	\$393	\$384	\$422	\$411	\$414	\$447	\$442	\$443	\$442	\$4
Inheritance Tax (gross)	\$272	\$264	\$373	\$288	\$243	\$122	\$235	\$309	\$294	\$318	\$3
Liquor Gallonage Taxes	\$152	\$162	\$164	\$164	\$188	\$182	\$279	\$280	\$280	\$281	\$2
Optional Health Insurance Deductions	\$196	\$212	\$224	\$229	\$263	\$268	\$266	\$269	\$404	\$395	\$4
County Intergovernmental Transfers	\$421	\$383	\$345	\$305	\$261	\$244	\$244	\$244	\$244	\$244	
Hotel Tax	\$181	\$199	\$219	\$203	\$173	\$192	\$208	\$244	\$244		\$2
Corporate Franchise Tax & Fees	\$189	\$201	\$234	\$203	\$216	\$215	\$200	\$221	\$227	\$241 \$209	\$2:
Tobacco Settlement	\$273	\$285	\$310	\$340	\$284	\$213	\$133	\$133			\$20
Investment Income	\$261	\$358	\$357	\$156	\$46	\$49			\$163	\$120	\$1
Other Taxes, Licenses, Fees & Earnings	\$4,601	\$2,968	\$3,197	\$2,855			\$43	\$37	\$52	\$56	\$
Otal, State Source Cash Receipts	\$38,942	100			\$3,207	\$3,545	\$3,586	\$4,182	\$4,132	\$4,514	\$4,6
<del>-</del>	\$30,942	\$40,929	\$44,433	\$41,505	\$38,345	\$43,189	\$49,484	\$52,982	\$54,121	\$52,531	\$49,83
Transfers in from Other State Funds:	\$250	\$442	\$329	\$314	\$223	\$454	\$361	\$316	\$315	\$315	\$3
OTAL, STATE SOURCES	\$39,192	\$41,371	\$44,762	\$41,819	\$38,568	\$43,643	\$49,845	\$53,298	\$54,436	\$52,846	\$50,1
Federal Sources	\$12,366	\$13,112	\$13,702	\$16,383	\$18,284	\$18,149	\$14,669	\$16,252	\$17,095	\$18,487	\$18,13
Sale of Bonds	\$1,484	\$611	\$181	\$151	\$8,551	\$6,125	\$4,099	\$1,872	\$4,244	\$250	\$1,25
FOTAL, REVENUES - APPROPRIATED FUNDS	\$53,042	\$55,094	\$58,645	\$58,353	\$65,403	\$67,917	\$68,613	\$71,422	\$75,775	\$71,583	\$69,53
		M 0 0950400	A COLOR MICHIGAN		10.000.000.00000	11.00 A. 11	5-480-2-01 <b>6</b> -03-03-03	# 10 manual # 0.2000 mm	3.2754-0220-0-0 <b>-6</b> -0-7-0-0-0-0-0-0	. 1940 - 1950 <b>- 7</b> 70 155 175 1	
Short Term Borrowing	\$1,000	\$900	\$2,400	\$2,400	\$1,500	\$1,300	\$0	\$0	\$0	\$0	\$
OTAL BASE REVENUE - ALL APPROPRIATED	\$52,042	\$54,194	\$56,245	\$55,953	\$63,903	\$66,617	\$68,613	\$71,422	\$75,775	\$71,583	\$69,53

### **ILLINOIS BOND RATINGS**

- Moody's downgraded Illinois in October 2015:
  - G.O. and Build Illinois Bond ratings from A3 to Baa1 with a negative outlook
  - State Civic Center and MPEA Bonds from Baa1 to Baa2
  - 3 State public universities were downgraded from two levels from Baa1 to Baa3 GSU, EIU, WIU
  - Northeastern Illinois University was downgraded from Baa1 to Baa2
  - Northern and Southern Illinois Universities were downgraded from A3 to Baa1
- Fitch downgraded Illinois in October 2015:
  - General Obligation Bonds from A- to BBB+ with a stable outlook.
  - Metropolitan Pier & Exposition Authority (McCormick Place and Navy Pier) from A- to BBB+
  - Illinois Sports Facility Authority from A- to BBB+
- S&P rates Illinois at A- with a negative outlook, still viewing IL as having sufficient liquidity to fund debt service payments with the ability to meet its debt obligations as they come due.
- Fitch and Moody's both stated in their analyses that the downgrades were related to the budget impasse causing a "deterioration of the state's financial flexibility" (Fitch, October 19, 2015).
- Other factors mentioned are the state's continuing structural problems, including ballooning pension payments and liabilities, bill payment backlogs and the cuts to income taxes which have lowered revenues.

ILI	ILLINOIS' GENERAL OBLIGIATION RATINGS HISTORY						
Date of	Fite	ch	S	&P	Mod	ody's	
Rating Action	Rating	up/down	Rating	up/down	Rating	up/down	
October 2015	BBB +	↓1x			Baa1	↓1x	
June 2013	<b>A</b> -	↓1x			A3	↓1x	
Jan 2013			<b>A</b> -	↓1x			
Aug 2012			$\boldsymbol{A}$	↓1x		ž.	
Jan 2012					A2	↓1x	
Jun 2010	$\boldsymbol{A}$	↓1x			A1	↓1x	
Mar-Apr 2010	A-/A + recal	<b>↓1x/</b> ↑2x			Aa3 recal	↑2x	
Dec 2009			A +	↓1x	<b>A2</b>	↓1x	
Mar-Jul 2009	$\boldsymbol{A}$	<b>↓2</b> x	AA-	↓1x	AI	↓1x	
Dec 2008	AA-	↓1x					
May 2003	AA	↓1x		No.	Aa3	↓1x	
Jun 2000	AA +	<b>↑1x</b>					
Jun 1998					Aa2	↑1x	
Jul 1997			AA	↑1x		*	
Feb 1997					Aa3	<b>↑1</b> x	
Sep 1996	AA	initial rating					
Feb 1995					A1	↓1x	
Aug 1992			AA-	↓1x	$Aa^*$	↓1x	
Aug-Sep 1991	2		AA	↓1x	Aa1	↓1x*	
Mar 1983			AA +	↓1x*			
Feb 1979			AAA	initial rating			
1973					AAA	initial rating	

Note: "recal" means recalibration, when Fitch and Moody's revised their ratings on municipal bonds to match global/corporate ratings. These are not considered upgrades.

Agency Comp	The state of the s
Fitch/S&P	
AAA	Aaa
AA+	Aa1
AA	Aa2
AA-	Aa3
A+	A1
Α	A2
A-	A3
BBB+	Baa1
BBB	Baa2
BBB-	Baa3
BB+	Ba1
BB	Ba2
BB-	Ba3
B+	B1
В	B2
B-	B3
CCC+	Caa1
CCC	Caa2
CCC-	Caa3
СС	Ca
C	С

<sup>\*</sup>Moody's rating of Aa was before that level had moifiers of Aa2 and Aa3, so it was considered one level inbetween AA1 and A1

# **Illinois Current Condition**

- According to the Comptroller's Office, unpaid bill total \$8.0 billion, and the amount is growing.
- The unfunded Pension Liability is \$111,048 billion at market value and \$112,897 billion using asset smoothing.
- The latest GASB Report on the Group Insurance Program has the unfunded liability at \$35 billion. The actuaries are working on a new report with updated numbers which will increase the unfunded liability.
- The State's bonded indebtedness is \$29.2 billion.
- A loss of over 14,000 manufacturing jobs in 2015.
- A current trend of people moving out of Illinois.

# **CGFA Background & Responsibilities**

- Bi-Partisan, joint legislative commission, provides the General Assembly with information relevant to the Illinois economy, taxes and other sources of revenue and debt obligations of the State.
- Preparation of annual revenue estimates with periodic updates;
- Analysis of the fiscal impact of revenue bills;
- Preparation of State Debt Impact Notes;
- Periodic assessment of capital facility plans;
- Annual estimates of the liabilities of the State's group health insurance program and approval of contract renewals promulgated by the Department of Central Management Services;
- Implement the provisions of the State Facility Closure Act;
- Annual estimates of public pension funding requirements and preparation of pension impact notes.

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